

January 29, 2016

The Honorable Orrin Hatch Chairman, Committee on Finance 104 Hart Senate Office Building Washington, DC 20510

The Honorable Johnny Isakson United States Senator 131 Russell Senate Office Building Washington, DC 20510 The Honorable Ron Wyden Ranking Member, Committee on Finance 221 Dirksen Senate Office Building Washington, DC 20510

The Honorable Mark Warner United States Senator 475 Russell Senate Office Building Washington, DC 20510

Mr. Chairman Hatch, Ranking Member Wyden, and Senators Isakson and Warner:

We are writing on behalf of the Eldercare Workforce Alliance (EWA), which is comprised of 31 national organizations united to address the immediate and future workforce crisis in caring for an aging America. We appreciate the opportunity to respond to the December 2015 Senate Committee on Finance Bipartisan Chronic Care Working Group Policy Options Document. We thank the Committee for its attention to these issues and especially its formation of a work group to further analyze current law, discuss alternative policy options, and develop bipartisan legislative solutions.

Within the next 20 years, one in five Americans will be over age 65 and today, among Americans aged 65 years and older, as many as three out of four persons have multiple chronic conditions. Yet, there is a critical workforce shortage—of both health care professionals and direct care workers—that are adequately prepared to care for older adults. It is estimated that by 2030, 3.5 million additional health care professionals and direct care workers will be needed.

Therefore, initiatives aimed at improving care coordination are especially timely. The prevalence of multiple chronic conditions and functional impairment within the aging population is increasing. Older individuals with multiple chronic conditions need high quality care that coordinates health needs with any needed long-term services and supports.

With that in mind, we would like to address several of your specific policy proposals with important themes to take into account as this project moves forward and ideas for how we can better provide high-quality care to Americans with chronic conditions.

Receiving High Quality Care in the Home

Older adults should be able to receive high-quality care to help them live independently in their homes and communities. To meet this goal, an interdisciplinary team is key to providing the necessary medical, behavioral, and social supports needed for older adults to live well.

In addition to health professionals, direct-care workers (home health aides and personal care aides) and family caregivers play a critical role in home care. This care provided by family caregivers and direct-care workers must be supported by a broader eldercare workforce that is trained with the skills and knowledge to meet older adults' unique needs. Unfortunately, as detailed in two recent Institute of Medicine reports¹, interdisciplinary health care teams² with special training in geriatrics and gerontology will likely be in critically short supply to meet the burgeoning demand, unless we take sufficient steps to prepare for immediate and future workforce needs.

Already the U.S. is dealing with an acute shortage of direct-care workers; a shortage that will only worsen over the next 20 years as millions of Americans will need long-term health care. Home care occupations are projected to be the top two fastest-growing occupations in the nation within the next decade.³ To ensure that direct-care workers are able to provide the highest-quality care to all long-term care consumers, these positions should offer comprehensive training, certification, appropriate supervision, and career advancement opportunities; livable, family-sustaining wages; affordable health insurance and other benefits; as well as balanced workloads and full-time hours if desired.4

Any proposals focused on expanding access to high-quality care in the home should recognize these realities and include components directed at ensuring we have the workforce necessary to meet patient need.

Expanding the Independence at Home Model of Care

The Independence at Home (IAH) model is one example of how a coordinated, team based care approach can improve outcomes for Medicare beneficiaries. When looking to expand or modify this program, there are several other existing programs that could provide insights on ways to build on the successes of the current demonstration.

Home Based Primary Care (HBPC): The HBPC program was created in 1972 by the Department of Veterans Affairs to serve veterans with chronic conditions by focusing on providing a home-based approach to healthcare. The HBPC mission is to provide comprehensive, interdisciplinary, primary care in the homes of veterans with complex medical, social, and behavioral conditions for whom routine clinic-based care is not effective.

Evidence: Since its creation, among high-cost individuals, hospital days have been reduced by 62%, nursing home days by 88% and costs by 24%.

Geriatric Resources for Assessment and Care of Elders (GRACE): A model to improve the quality of care for low income seniors by the longitudinal integration of geriatric and primary care services across the continuity of care.

Evidence: Intervention patients at high risk of hospitalization in year two of a three year Randomized Controlled Trials had significantly lower hospital rates and ED visits compared to

¹ The 2008 Retooling for an Aging America: Building the Health Care Workforce and the 2012 Mental Health and Substance Use Workforce for Older Adults: In Whose Hands?

² Teams include nurses, physicians, direct-care workers, physical, occupational and speech therapists, pharmacists, social workers, psychiatrists and psychologists, as well as others.

³ PHI, "Facts 1: Occupational Projections for Direct-Care Workers 2010-2020," February 2013

⁴ Dawson, Steven L., "Improving Jobs and Care: A National Sector Strategy," PHI.

control group patients. The intervention was cost neutral in the first two years and showed a cost savings in year three.

Guided Care: A model of comprehensive health care provided by nurse-physician teams for individuals with multiple chronic conditions.

• Evidence: Improves quality of care, reduces caregiver strain, and suggests a reduction in the use and cost of expensive services, especially in integrated health care delivery systems.

More details about each of these programs can be found in the attached issue brief or on our website.

Advancing Team Based Care

We know that the best way to care for older adults with multiple chronic conditions is through interdisciplinary team care. There is a strong argument that geriatric team care can lead to a cost savings due to a reduction in such issues as re-hospitalization, polypharmacy, falls, and other geriatric syndromes. To optimize effectiveness and efficiency, a wide range of health care providers—direct care workers, nurses, pharmacists, physicians, physical therapists, psychologists, and social workers—along with consumers and family caregivers at the center of the team, must all work together to provide quality care.

Addressing the Need for Behavioral Health among Chronically III Beneficiaries

Many older people live with depression and other mental or behavioral health conditions. Such conditions can complicate their medical conditions and exacerbate disability.

In 2012, the Institute of Medicine released a report, *The Mental Health and Substance Use Workforce for Older Adults: In Whose Hands?*, analyzing the mental health and substance use needs of the aging population and the corresponding workforce needed to support their care. According to the report, at least 5.6 million to 8 million – or nearly one in five older adults – in America have one or more mental health or substance use issues. Depression, dementia, anxiety, and substance abuse among older Americans are growing problems that result in functional dependence, long-term institutional care, and reduced quality of life.

It is imperative to support the mental and behavioral health needs of an aging America, not only by increasing the workforce specially trained in geriatric mental and behavioral health but also by properly educating all members of the interdisciplinary care team on mental and behavioral health issues affecting older adults.

Primary care providers, including physicians and advanced practice registered nurses, are often called upon to treat mental health problems and without the support of interdisciplinary teams and mental health providers, these problems often go untreated and unrecognized. EWA supports efforts to integrate mental and behavioral health services for older adults within interdisciplinary primary care teams. Supporting demonstration projects that feature innovative care models, outreach teams, and service integration in settings where older adults can most easily access mental and behavioral health services will also help to build a more efficient, effective care delivery system.

As the Committee looks for ways to better address the behavioral health needs for those with chronic conditions, we urge you to look at existing care models that are currently working to tackle this compelling issue. One such program, the Improving Mood-Promoting Access to Collaborative Treatment (IMPACT) program, could serve as a model for future initiative.

Improving Mood-Promoting Access to Collaborative Treatment (IMPACT): A person-centered, collaborative, team approach to the treatment of depression in the primary care setting.

• Evidence: In the original research study, 55% of intervention patients and 34% of usual care patients showed a 50% or greater reduction in their depression symptoms. IMPACT patients also had higher remission rates for depression, more depression-free days, less fatigue, a better quality of life, less functional impairment and fewer thoughts of death. Many of the benefits lasted up to a year after active treatment had ended. Also, adults over the age of 60 who received a year of the IMPACT intervention had lower average costs of about \$3,300 for all of their health care over a 4 year period, including the cost of the intervention.

More details about this program, and others, can be found in the attached issue brief or on our website.

Expanding Innovation and Technology

The Alliance believes health information technology and telehealth applications have the opportunity to enhance the care provided by a well-trained workforce and support family caregivers in their role. EWA has found health information technology is a key element to support effective care coordination and individual and family caregiver engagement. Policies should encourage individuals, family caregivers, and the health care team to use this technology, while safeguarding the privacy of health information. Improved quality and safety, however, will require a geriatrically and gerontologically competent workforce as well as one that has additional training and support in the use of available technology. We encourage the Committee to assess the purpose, capabilities, and training needs of new technological initiatives, as they relate to a wide range of stakeholders including health care professionals, direct care workers, older adults, and family caregivers.

Identifying the Chronically III Population and Ways to Improve Quality

Ensuring Accurate Payment for Chronically III Individuals

The prevalence of multiple chronic conditions and functional impairment within the aging population is increasing. Today, the 15 percent of Medicare enrollees with both chronic conditions and functional limitations who need long-term services and supports account for one-third of Medicare spending.⁵ Care coordination can help to improve care for this population; addressing both chronic condition and functional limitation needs in a way that supports beneficiary goals and preferences.

Because of this increasing prevalence of older adults with functional impairment, we are encouraged to see the Committee is interested in studying the impact of using functional limitation to improve payment structures.

⁵ Komisar, H., Feder, J. Transforming Care for Medicare Beneficiaries with Chronic Conditions and Long-Term Care Needs: Coordinating Care Across All Services. October 2011.

Developing Quality Measures for Chronic Conditions

As the Committee noted, improvement in health care delivery for individuals with chronic disease, including older adults, is facilitated in part by the development of quality measures that specifically target the unique needs of these individuals. However, the current landscape does not have sufficient measures that can be used to assess the quality of care received by this vulnerable population.

EWA agrees that the Centers for Medicare & Medicare Services (CMS) should include the development of measures that focus on health outcomes for individuals with chronic disease in its quality measures plan. In addition to the measure areas included in the Policy Options document, we propose two other areas for consideration: Home and Community Based Services and Workforce.

Home and Community Based Services (HCBS)

According to the National Quality Forum (NQF), demand is rising for home and community based services that enable individuals to live well outside of institutional settings. This rising demand is due, in part, to our aging society, as well as shifts in consumer preferences and the policy environment around long-term services and supports. Currently, NQF is engaging stakeholders in a discussion around measuring high-quality HCBS. This project will develop a conceptual framework and perform an environmental scan to address performance measure gaps in home and community-based services to enhance the quality of community living. We encourage the Committee and CMS to look to NQF's work as a foundation for future quality measures in this area.

More information on the project can be found here: http://www.qualityforum.org/Measuring HCBS Quality.aspx

Workforce

A key component of assessing the quality of care received by beneficiaries lies in understanding the health care workforce. High-quality care for older adults, many of whom have multiple complex chronic conditions, requires a health care team with a diverse range of skills for addressing this population's physical, mental, cognitive, and behavioral needs. The Eldercare Workforce Alliance encourages any quality measure effort to focus on key workforce measures, including recruitment, training, retention, and compensation, as well as ways to evaluate and support participation in interdisciplinary teams.

The Alliance strongly believes that data collection is an important part of measuring and otherwise assessing the workforce ability to care for older adults. To that end, we offer the following recommendations regarding potential quality measurement:

- Include measures that reveal whether care is person and family-centered as well as coordinated;
- Include quality metrics for practitioners and providers that promote quality care and recognize
 the complexity of caring for older adults with multiple chronic conditions, including those who
 have cognitive impairment, and support the need to work collaboratively with family caregivers;
- Track and assess the geriatrics, gerontological, and eldercare training and education of the workforce; and
- Track and assess recruitment and retention practices and workforce data.

Collecting this information is critical to ensuring any quality measures initiative is meeting the needs of older adults served by the Medicare program.

If you have any questions or would like to further discuss any of these topics, please contact EWA Executive Director Amy York at ayork@eldercareworkforce.org or 202-505-4816.

On behalf of the members of the Eldercare Workforce Alliance, we thank you for this opportunity to submit comments on these important ideas for chronic care reform in the Medicare program and your commitment to improving the lives of older adults.

Sincerely,

Nancy Lundebjerg, MPA EWA Co-Convener

212-308-1414

Many E. amdajez

nlundebjerg@americangeriatrics.org

Michèle J. Saunders, DMD, MS, MPH

Michele Saunders DO

EWA Co-Convener 210-562-6560

saunders@uthscsa.edu





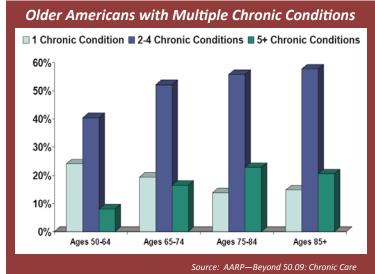
CARE COORDINATION

Care coordination has emerged as a promising element of successful health care and long-term service delivery models. It unites a team of providers to meet individual needs, improves health care access and outcomes, and synchronizes the variety of long-term services and supports. In these models, a care coordinator works closely with the individual, family caregivers, primary care provider, and other health care professionals to improve communication, resulting in improved individual well-being and outcomes.

Initiatives aimed at improving care coordination are especially timely. The prevalence of multiple chronic conditions and functional impairment within the aging population is increasing. Older individuals with multiple chronic conditions need health care that is well coordinated with any needed long-term services and supports. At the same time, the Center for Medicare & Medicaid Innovation (CMMI), created by the Affordable Care Act (ACA), is tasked with testing and rapidly disseminating innovative health care delivery models and alternative payment structures over the next eight years to improve quality while reducing cost.

THE PROMISE OF CARE COORDINATION

Eighty percent of Americans 65 and older have one chronic condition, ¹ and almost 50% have multiple chronic conditions. ² For individuals with certain chronic illnesses who are hospitalized, 33 to 50% are rehospitalized within 90 days. ³ The 15 percent of Medicare enrollees with both chronic conditions and functional limitations who need long-term services and supports account for one-third of Medicare spending. ¹ Care coordination can help to improve care for this population, and reduce the cost of treating them, if the most effective elements of care coordination models are identified, and challenges are addressed. The best care coordination models have much to contribute toward



the goals of the ACA and CMMI; they are well-coordinated, and person- and

family-centered, across service settings, and promote better communication and interaction among the respective members of the interdisciplinary team, individual, and family caregiver. EWA and N3C believe that CMMI's objectives can only be achieved if quality – quantified by results such as reduced hospitalizations and improved quality of life – remains a major focus of the models tested.

DISTINGUISHING BETWEEN CARE COORDINATION & DISEASE MANAGEMENT PROGRAMS

Recent research and evidence reviews have identified some of the elements of care coordination models which are most effective. A weakness of some recent reviews, however, has been failure to note the difference between care coordination and disease management programs, to address the oftentimes significant role of families in coordinating care, and to adequately value the impact of the interventions examined on improving care quality. Care coordination is different from disease management in that it takes a holistic approach to coordinating care and supportive services for the individual overall, rather than focusing on a particular disease. Successful care coordination programs also incorporate significant in-person interaction with the individual and family caregiver; whereas, many disease management programs are telephone based.

A January 2012 Congressional Budget Office report titled, "Lessons from Medicare's Demonstration Projects on Disease Management, Care Coordination, and Value-Based Payment," concluded that, on average, the interventions examined did not reduce Medicare spending or generate sufficient savings to offset program fees.⁵ It should be noted, however, that 22 of the 34 programs analyzed reduced hospital admissions by more than 6 percent, including four programs that

reduced admissions by 15 percent or more. Such reductions represent a significant increase in quality of life for the individuals who avoided hospitalization.

Also noteworthy are differences among the 34 programs CBO analyzed. The Medicare Coordinated Care Demonstration (MCCD) is separate from the remaining five that include less successful Disease Management Demonstrations. The disease management programs analyzed mostly rely on telephonic interventions, show minimal success in randomized trials, and have not generated savings.⁶ In contrast, independent policy researchers report that cost reductions and savings found in effective care coordination programs within the MCCD share common components linked to improved outcomes.⁷

Care coordination is centrally important for the success of Medicaid managed care models in place in an increasing number of states, as well as Patient-Centered Medical Homes, and Accountable Care Organizations.

CARE COORDINATION: Effective Elements

Elements of care coordination models found to be effective in improving quality of care and coordination of social supports while reducing system cost or remaining cost-neutral are:

Person- and Family-Centered Care

- The team should include providers across disciplines and settings, the individual, and family caregivers. Direct-care
 workers can serve an invaluable role on the care team due to their frequent and ongoing interactions with
 individuals receiving care.⁸
- In-person interaction among the individual, family caregiver, care coordinator, and providers encourages better communication regarding the individual's needs and care. Significant in-person interaction between the individual and care manager is associated with reduced hospital admissions and Medicare spending.⁹
- Care coordination targeted to individuals with certain health conditions, hospitalization patterns, and functional limitations can generate Medicare cost savings of approximately \$100-\$120/month per individual. 10
- Having the individual and family caregiver centrally involved in care plan development improves outcomes. Particularly for older adults, a family caregiver may play a central role in ensuring that the plan of care is implemented. Literature regarding effective self-management support emphasizes personal empowerment or

activation, in addition to active participation, when setting goals and developing treatment plans. 11

 Effective models, including many of the ones named in this brief, offer tools and supports specifically for family caregivers, as well as caregiver assessments.

Team-Based Care

- Close interaction between care coordinators and interdisciplinary team members, including physicians,¹² results in fewer hospital admissions.
- Encounters with registered nurses, as members of the interdisciplinary team, can lead to a reduction in emergency department visits and unnecessary office visits.¹³

Promising Care Coordination Models* Care Management Plus (CMP) Comprehensive Geriatric Resources for Assessment and Care of Elders (GRACE) **Guided Care** Home Based Primary Care (HBPC) Improving Mood-Promoting Access to Collaborative Treatment (IMPACT) Program of All-inclusive Care for the Elderly (PACE) Better Outcomes for Older Adults through Safe Transitions **Transitional** (Project BOOST) The Bridge Model Care Transitions Intervention (CTI) Interventions to Reduce Acute Care Transfers (INTERACT II) Re-engineered Discharge (RED) Transitional Care Model (TCM) Please see Appendix A: Program Details of Featured Comprehensive and Transitional Care Coordination Models

- Involvement from social workers, as members of the interdisciplinary care team, can help to meet the social support needs of frail individuals with chronic illnesses, 14 as well as ensure successful transition from hospital to home. 15
- Integration of direct-care workers into care coordination teams can help create partnerships among providers, individuals, and their families. iii

- Comprehensive teams can better meet the individual's needs, such as teams in which pharmacists participate to assist with medication management.¹⁶
- Collaborative care models for depressive disorders, in which psychiatrists and psychologists collaborate with primary care providers, reduce depression and increase the individual's satisfaction with care across multiple populations, including older adults.¹⁷
- When care coordination is team-based, interdisciplinary and maintains open communication, individuals feel most supported and quality of care improves. 18

Evidence Base

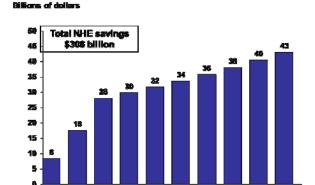
Care coordination programs with positive, rigorously evaluated and broadly replicable results include comprehensive and transitional care models. While both approaches feature elements in common such as conducting an initial comprehensive assessment and implementing an evidence-based care management plan (including coaching, self-care education, and maintaining links with medical and community-based services), they are differentiated with regard to where the intervention takes place, who performs the intervention, and for how long. Additionally, targeting the highest-risk individuals yields the greatest success.

CARE COORDINATION: Lessons Learned

Key points to consider for implementation of effective care coordination models include:¹⁹

- Successful care coordination is more likely when the interdisciplinary team has access to timely data on care delivery, especially in regard to hospital admissions.
- Focusing on smooth transitions between care settings is crucial.
- Targeting the highest-risk individuals yields the greatest success in terms of improved quality of care and reduced cost.
- Attention to mental health and psychosocial issues must be incorporated into care coordination models.²⁰

Net National Health Care Savings Associated with improved Chronic Care Management



Source: J. Holeken, C. Schwar, and S. Middenow. The Potential Strategy from Enhanced Circuit. Care Idenograment Policies (Weshington, D.C.: The Union Institute, Nov. 2011). From The Commonwealth Fund.

MEETING FUTURE CHALLENGES:

Recommendations for Care Coordination Research & Policy

In order to realize the full potential of care coordination to improve quality of care – especially for an aging population – EWA and N3C make the following recommendations for policy changes and future research:

- Encourage payment and delivery models that support improved coordination and communication among members
 of the interdisciplinary team of providers, direct care workers, the individual, family caregivers and others chosen by
 the individual.
- Strengthen family caregiver capacity to manage care, as appropriate, and provide support to the individual, as well as assess family caregiver capacities, needs and coping ability.
- Ensure that the individual and family caregiver are involved in shared decision-making at each step of care and transitions between settings.
- Target the highest-risk individuals, especially those at risk of hospitalization.
- Develop, support, and use technology, such as health information technology (HIT) and interoperable electronic
 health records (EHRs) to support effective care coordination and individual and family caregiver engagement.
 Encourage policies that will enable individuals, family caregivers, and providers to use this technology.
- Craft policies which ensure efficiency, transparency, individual self-determination and safeguards, while supporting access to high quality, coordinated care.
- Promote care coordination models that emphasize care coordination across disciplines and settings of care, including long-term care and other non-medical settings.

APPENDIX A:

Program Details of Featured Comprehensive and Transitional Care Coordination Models

Comprehensive Care

<u>Care Management Plus (CMP)</u>: A person-centered intervention designed to reduce mortality and hospital admissions for elderly patients of primary care practice.

- Evidence: Intervention individuals had lower two year all-cause mortality rates; intervention patients with diabetes had lower all-cause mortality and hospitalization rates compared to control group patients with diabetes.
- Target Population: Older adults, 65 years and older, who have multiple co-morbidities, diabetes, frailty, dementia, depression and other mental health needs; physician referral.
- Staffing: RN care manager located in primary care clinics. Each RN has a caseload of 350-500 patients.
- Duration: Ongoing.
- Focus: Person-centered assessment, comprehensive care planning, evidence-based treatment plans and protocols, disease and self-management education, continuity of care and regular follow up by RN care manager, continuity of care via specialized information technology system.²¹

<u>Geriatric Resources for Assessment and Care of Elders (GRACE):</u> A model to improve the quality of care for low income seniors by the longitudinal integration of geriatric and primary care services across the continuity of care.

- Evidence: Intervention patients at high risk of hospitalization in year two of a three year Randomized Controlled Trials had significantly lower hospital rates and ED visits compared to control group patients. The intervention was cost neutral in the first two years and showed a cost savings in year three.
- Target Population: Older adults, 65 years and older, who had income less than 200% of the federal poverty level.
- Staffing: An APN and social worker (SW) in collaboration with the patient's PCP and a geriatric interdisciplinary team led by a geriatrician. Each RN/SW team has a caseload of 100-125 patients.
- Duration: Ongoing.
- Focus: In-home assessment and individualized care plan; proactive monitoring; use of specific care protocols for
 evaluation and management of common geriatric conditions, use of an electronic medical record and web-based
 care management tool; integration with affiliated pharmacy, mental health, home health and community-based and
 inpatient geriatric services.²²

<u>Guided Care</u>: A model of comprehensive health care provided by nurse-physician teams for individuals with multiple chronic conditions.

- Evidence: Improves quality of care, reduces caregiver strain, and suggests a reduction in the use and cost of expensive services, especially in integrated health care delivery systems.
- Target Population: Older adults, 65 years and older, who are at high risk of using health services during the following year.
- Staffing: RN based in primary care practice working with 3-5 physicians. Each RN has a caseload of 50 to 60 patients.
- Duration: Ongoing.
- Focus: In-home assessment and individualized evidence-based comprehensive care guide and action plan; monthly
 monitoring; patient education and self-management; transitional care; coordinate access to community resources.²³

<u>Home Based Primary Care (HBPC)</u>: The HBPC program was created in 1972 by the Department of Veterans Affairs to serve veterans with chronic conditions by focusing on providing a home-based approach to healthcare. The HBPC mission is to provide comprehensive, interdisciplinary, primary care in the homes of veterans with complex medical, social, and behavioral conditions for whom routine clinic-based care is not effective.

- Evidence: Since its creation, among high-cost individuals, hospital days have been reduced by 62%, nursing home days by 88% and costs by 24%.
- Target Population: HBPC targets primarily the following three types of patients in need of home care:
 - (1) Longitudinal care patients with chronic complex medical, social, and behavioral conditions, particularly those at high risk of hospital, nursing home, or recurrent emergency care.
 - (2) Longitudinal care patients who require palliative care for an advanced disease that is life limiting and refractory to disease-modifying treatment.
 - (3) Patients whose home care needs are expected to be of short duration or for a focused problem, when such services best help the interdisciplinary team meet the needs of this population.
- Staffing/Services: In home services include primary care visits at home by a physician, APN or PA; care management through a APN, PA, or RN; coordination of services by a SW; therapy visits from a physical,

occupational, or speech therapist; specialized mental health services, including evaluation and treatment, by a psychologist and/or psychiatrist; nutrition counseling from a dietitian; assistance with medication management.

- Duration: Ongoing, comprehensive longitudinal care, often for the remainder of the veteran's life.
- Focus: Primary care services delivered in the veteran's home by an interdisciplinary team to improve quality without added cost, and maximizing veteran's independence through comprehensive longitudinal interdisciplinary care.

<u>Improving Mood-Promoting Access to Collaborative Treatment (IMPACT)</u>: A person-centered, collaborative, team approach to the treatment of depression in the primary care setting.

- Evidence: In the original research study, 55% of intervention patients and 34% of usual care patients showed a 50% or greater reduction in their depression symptoms. IMPACT patients also had higher remission rates for depression, more depression-free days, less fatigue, a better quality of life, less functional impairment and fewer thoughts of death. Many of the benefits lasted up to a year after active treatment had ended. Also, adults over the age of 60 who received a year of the IMPACT intervention had lower average costs of about \$3,300 for all of their health care over a 4 year period, including the cost of the intervention.
- Target Population: Adults of all ages. Research has been effective with older adults (60 years of age and older) diagnosed with diabetes or cancer.
- Staffing/Services: A depression care manager (RN, SW or psychologist), with consultation from a psychiatrist and an expert Primary Care Provider (PCP), works with patients and their PCP to treat depression. The patient's PCP works with the care manager to develop and implement a treatment plan (medications and/or brief, evidence-based psychotherapy, and the care manager and PCP consult with the psychiatrist if a change is needed because patients do not improve. The depression care manager educates the patient about depression; supports anti-depression therapy prescribed by the patient's PCP (if appropriate); coaches patients in behavioral activation and pleasant events scheduling; offers a brief (6-8 session) course of counseling in problem solving; monitors depressive symptoms; and completes a relapse prevention plan with each patient that has improved.
- Duration: Up to one year of follow-up; significant improvements expected within 10-12 weeks of treatment.
- Focus: Collaborative, team based care, with treatment adjusted based on clinical outcomes and an evidence-based care algorithm. If a patient has not significantly improved in 10-12 weeks of treatment (50% reduction in depressive symptoms), treatment plans are changed, to include: increase in medication dosage, a change in medications, addition of psychotherapy, a combination of medication and psychotherapy, or other treatments suggested by the team psychiatrist.²⁵

<u>Program of All-Inclusive Care for the Elderly (PACE)</u>: A fully-integrated, provider-sponsored model of care designed to meet the specific health care needs of Medicare and/or Medicaid beneficiaries with both chronic medical conditions and functional and/or cognitive impairments.

- Evidence: PACE was evaluated in 1 cross-sectional time series and 3 cohort studies, each of which compared PACE
 participants with control participants who were receiving different packages of medical and supportive services in
 their local communities.
 - In the cross-sectional time series PACE had fewer hospital admissions and preventable hospital admissions, as well as fewer total and preventable emergency department visits, compared with a community-based comparison group in which medical care was provided by independent primary care physicians.
 - A 6-year cohort study compared PACE participants with similarly disabled Medicaid enrollees who were
 receiving community-based supportive services. PACE participants had less pain and fewer unmet needs for
 assistance in bathing, dressing, and getting around. PACE participants had more nursing home admissions,
 probably reflecting PACE's use of nursing homes for subacute, postacute, and respite care.
 - A 12-month cohort study compared PACE participants and those in a Medicaid-sponsored, managed long-term care plan. PACE had fewer hospitalizations, more nursing home stays, and shorter median lengths of stay than participants receiving nurse-provided case management in the managed care plan.
 - A 5-year cohort study found longer median survival among individuals enrolled in PACE than in those who received case management and community services.
- Target Population: Most individuals are medically complex, low income, are "dual eligibles" (enrolled in both Medicare and Medicaid), and have disabilities that are that make them dependent on others to assist them with their ADL/IADL limitations. They must be over 55 years old, need a nursing home level of care, and be able to live safely in the community.
- Staffing/Services: Each PACE site provides a comprehensive set of services, including: primary and specialty
 interdisciplinary team services; emergency, hospital, home, palliative, and long term care; case management,
 prescription drugs, dentistry, laboratory testing, radiology, adult day care, transportation, prosthetics, DME, meals;
 and respite and education and support for family caregivers.
- Duration: Ongoing.

• Focus: Interdisciplinary team care that is responsible for assessments, care planning, and coordination of 24-hour delivery of care, every day of the year. 26

Transitional Care

<u>Better Outcomes for Older Adults Through Safe Transitions (Project BOOST)</u>: A person-centered intervention that focuses on identifying the needs, abilities, and desires of patients, their immediate caregivers and their outpatient patients for the safe transition out of the hospital during the discharge process.

- Evidence: Not Reported. Goal is to improve the care of patients as they transition from the hospital to home.
- Target Patients: Older adults hospitalized for any of the following: cancer, stroke, diabetes/glycemic complication, COPD, heart failure, depression, risky medications, 5 or more medications, poor health literacy, absence of a formal or informal caregiver, an unplanned hospitalization in the prior 6 months, or need for palliative care.
- Staffing: BOOST is implemented in combination with other care-transitions models such as CTI or TCM.
- Duration: One phone call to high-risk patients within 3 days of hospital discharge, not contact for low-risk patients.
- Focus: BOOST specifies components to be included in the intervention (risk assessment, teach-back process, written discharge instructions communicated to patient and PCP), and provides implementation tools (risk-assessment tool with specific recommended interventions for each identified risk). The BOOST program also includes training and one year of technical assistance to participating hospitals.²⁷

<u>The Bridge Model</u>: A social work-led, person-centered, interdisciplinary model of transitional care. Bridge Care Coordinators conduct a comprehensive pre- and post-discharge assessment and intervene until all identified needs are resolved and stabilized. Bridge is designed to reduce preventable re-hospitalizations and ED visits, improve satisfaction, and improve quality of life for both clients and caregivers.

- Evidence: Improved communication with providers and improved attendance at follow-up medical appointments; ongoing evaluation of a randomized control trial, Administration on Aging care transitions grant data, and Community-based Care Transitions Program data.
- Target Population: Older adults, 60 years or older, with at least 1 chronic condition and a previous hospitalization within the last 6 months. In addition, eligible participants must have at least one of the following: discharged with home health, living along, or discharged to a skilled nursing facility.
- Staffing: Masters-level clinical Social Worker with experience in aging and community resources.
- Duration: Length varies on need; the average intervention during a randomized control trial was 5.5 days.
- Focus: Ecosystem-based, comprehensive social work assessment; Social Worker leads and facilitates post-discharge care (Aging network, primary care physician, home health, pharmacy, durable medical equipment, other community-based service providers); Motivational Interviewing to improve patient activation and health literacy; support caregivers to reduce stress/burden.²⁸

<u>Care Transitions Intervention (CTI)</u>: A person-centered intervention designed to improve the quality and contain costs for patients with complex care needs as they transition across care settings.

- Evidence: Intervention patients had lower 90 day re-hospitalization rates and lower hospital costs at 180 days post discharge.
- Target Patients: Individuals being discharged from the hospital with a diagnosis of: stroke, heart failure, coronary artery disease, cardiac arrhythmias, COPD, diabetes, spinal stenosis, hip fracture, peripheral vascular disease, deep venous thrombosis, and pulmonary embolism.
- Staffing: A transition coach, which can be an APN, RN, SW or occupational therapist. Each transition coach has a caseload of approximately 40 patients.
- Duration: 30 days post hospital discharge.
- Focus: Continuity of care by helping family maintain a personal health record, understand how and when to obtain timely follow-up care, coach patients to ask the right questions of their care providers, help patients increase self-care skills (medication management, increased awareness of chronic illness symptoms, recognizing "red flags" and warning signs and how to respond); initial home visit (48 to 72 hours post hospital discharge), and three follow-up calls 30 days post discharge home.²⁹

<u>Interventions to Reduce Acute Care Transfers (INTERACT II)</u>: A quality improvement program designed to improve the early identification, assessment, documentation, and communication about changes in the status of residents in skilled nursing facilities. The goal of INTERACT is to improve care and reduce the frequency of potentially avoidable transfers to the acute hospital.

• Evidence: INTERACT II was evaluated in 25 nursing homes (NHs) in 3 states in a 6 month quality improvement initiative. The 25 NHs experienced a 17% reduction in hospitalization rates compared with the same 6 month period in the previous year. It was estimated that this reduction in hospitalization resulted in Medicare savings in a

100 bed NH of about \$125,000 per year.

- Target Patients: All residents of a skilled nursing facility.
- Staffing: All NH staff, especially certified nursing assistants (CNAs), RNs and LPNs, NPs, PAs, and physicians.
- Duration: Ongoing, quality improvement initiative.
- Focus: The intervention addresses 3 strategies: identifying, assessing, and managing conditions to prevent them from becoming severe enough to require hospitalization; managing selected conditions, such as respiratory and urinary tract infections in the NH; and, improving advance care planning and developing palliative care plans as an alternative to acute hospitalization for residents at the end of life. INTERACT II has a diverse set of tools and resources available to NHs that implement the initiative.³⁰

<u>Re-Engineered Discharge (Project Red)</u>: Project RED at Boston Medical Center standardizes the hospital discharge process through the use of 11 separate but mutually reinforcing steps that health care professionals follow from patient admission to post discharge. The steps incorporate the provision of patient education, care coordination with PCPs, and postdischarge follow-up with a pharmacist.

- Evidence: Intervention patients had 30 day readmission rates that were 30% lower compared to control group patients and 30 day ED visits were 33% lower in the intervention group compared to the control group. The revised discharge planning process enhanced patient's understanding of post discharge roles and responsibilities; increased patient's perception of preparedness for discharge; and, increased the likelihood of follow-up appointments with their PCP after discharge.
- Target Patients: Adult, non-acute, non-surgical patients, who are discharged to the community (home).
- Staffing: Hospital discharge advocate (RN) and a pharmacist.
- Duration: 2 days following discharge. RN discharge advocate meets with the patients at least once in the hospital and a clinical pharmacist calls the patients 2 to 4 days after discharge to reinforce the discharge plan, review medications, and problem solve.
- Focus: Within the first 24 hours of admission, the RN discharge advocate provides a number of services to and for the patient, including: general patient education, medication reconciliation, communicating with hospital physicians, locating a PCP (if needed), arranging follow-up PCP appointments, connecting patients to pharmacies, explaining discharge information, creating and explaining the post discharge plan, and telling patients who to contact if they have any questions or if a problem arises. The pharmacist calls patients 2 to 4 days after discharge and as necessary thereafter.³¹

<u>Transitional Care Model (TCM)</u>: A person-centered intervention designed to improve quality of life, patient satisfaction, and reduce hospital readmissions and costs for elderly patients.

- Evidence: Results demonstrate significant improvements in patient safety and health care outcomes, enhancements in quality of life and satisfaction with care, and reductions in overall health care costs. Intervention elderly patients discharged from the hospital to home with Heart Failure had few re-hospitalizations and lower total health care costs.
- Target Patients: The initial studies were elderly patients, 65 years and older, discharged to home from the hospital
 with HF. Currently, patients are eligible for TCM if they have multiple chronic conditions and complex therapeutic
 regimes.
- Staffing: APNs as Transitional Care Nurses (TCN) with a caseload of approximately 40 patients.
- Duration: Three months following hospital discharge (index hospitalization).
- Focus: The TCN, as part of a nurse-led, multidisciplinary intervention, follows patients from the hospital to their homes, using an evidence-based care coordination approach, provides services targeted to prevent medication and other medical errors, and helps patients and their caregivers with early symptom recognition, management of chronic conditions, and recommendations for future care.³²

¹Albert SM, Simone B, Brassard A, Stern Y, Mayeux R. Medicaid home care services and survival in New York City. Gerontologist. 2005;45(5):609-616. Applebaum R, Straker J, Mehdizadeh S, Warshaw G, Gothelf E. Using high-intensity care management to integrate acute and long-term care services: Substitute for large scale system reform? Care Manag J. 2002;3(3):113-119.

Battersby M, Harvey P, Mills PD, et al. SA HealthPlus: A controlled trial of a statewide application of a generic model of chronic illness care. Milbank Q. 2007;85(1):37-67.

²Albert SM, Simone B, Brassard A, Stern Y, Mayeux R. Medicaid home care services and survival in New York City. Gerontologist. 2005;45(5):609-616. Applebaum R, Straker J, Mehdizadeh S, Warshaw G, Gothelf E. Using high-intensity care management to integrate acute and long-term care services: Substitute for large scale system reform? Care Manag J. 2002;3(3):113-119.

Battersby M, Harvey P, Mills PD, et al. SA HealthPlus: A controlled trial of a statewide application of a generic model of chronic illness care. Milbank Q. 2007;85(1):37-67.

³Brown, R. The Promise of Care Coordination: Models that Decrease Hospitalizations and Improve Outcomes for Medicare Beneficiaries with Chronic Illness. March 2009, p. 12

Komisar, H., Feder, J. Transforming Care for Medicare Beneficiaries with Chronic Conditions and Long-Term Care Needs: Coordinating Care Across All Services. October 2011.

⁴EWA working models example - http://www.eldercareworkforce.org/issues-and-solutions/models-of-care/issue:care-models-must-be-well-coordinated-person-directed-and-family-focused/

⁵Nelson, L. Lessons from Medicare's Demonstration Projects on Disease Management and Care Coordination. Congressional Budget Office Working Paper Series. January 2012; 2012-01:.1-2

⁶Brown 12.

⁷Brown 2.

⁸Agency for Healthcare Research and Quality Innovations Exchange. "Better Integration of Home Health Aides Into the Health Care Team Improves Patient Functionality," http://www.innovations.ahrq.gov/content.aspx?id=1733.

⁹Nelson 4.

¹⁰Brown 22.

¹¹Wagner, et al., Finding Common Ground. Journal of Alternative and Complementary Medicine. 2005, vol. 11. P.S9

Gibson, M, Kelly, K, Kaplan, A. Family Caregiving and Transitional Care: A Critical Review. Family Caregiver Alliance National Center on Caregiving. October 2012.

¹²Nelson 7.

iii Curtis, J, Hodin, R, Seifert, R. Special Delivery: How coordinated care programs can improve quality and save costs. Community Catalyst. May 2009, p.7.

13 American Nurses Association. The Value of Nursing in Care Coordination. June 2012. http://www.nursingworld.org/carecoordinationwhitepaper

¹³American Nurses Association. The Value of Nursing in Care Coordination. June 2012. http://www.nursingworld.org/carecoordinationwhitepaper ¹⁴Brown 25.

¹⁵Perry, A., Rooney, M., & Golden, R. (2011, May). Rush enhanced discharge planning program: Improving care across transitions from hospital to home.

16Nelson 7.

¹⁷Thota, et al. Collaborative care to improve the management of depressive disorders: A community guide, systematic review, and meta-analysis. American Journal of Preventive Medicine. 2012; 42(5): 525-538.

¹⁸Shortell, et al., The Role of Perceived Team Effectiveness in Improving Chronic Illness Care. Medical Care. Nov. 2004, Vol. 42, No. 11, p. 1046.
¹⁹Nelson

²⁰Tai-Seale M, McGuire T, Zhang W. Time allocation in primary care office visits. Health Serv Res. 2007;42(5):1871-94.

Schraeder C, Shelton, P (Eds.). Comprehensive Care Coordination for Chronically III Adults (p. 277-292). 2011; Wiley-Blackwell, Chichester, West Sussex, UK.

²¹Dorr DA, Wilcox A, Donnelly SM, et al. Impact of generalist care managers on patients with diabetes. Health Serv Res. 2005;40(5 Pt 1):1400-21. Dorr DA, Wilcox A, Burns L, et al. Implementing a multidisease chronic care model in primary care using people and technology. Dis Manag. 2006;9 (1):1-15.

Dorr DA, Jones SS, Burns L, et al. Use of health-related, quality-of-life metrics to predict mortality and hospitalizations in community-dwelling seniors. J Am Geriatr Soc. 2006;54(4):667-73.

Dorr DA, Wilcox AB, Brunker CP, et al. The effect of technology supported, multidisease care management on the mortality and hospitalization of seniors. J Am Geriatr Soc. 2008;56(12):2195-2202.

²²Counsell SR, Callahan CM, Butttar AB, et al. Geriatric Resources for Assessment and Care of Elders (GRACE): a new model of primary care for low-income seniors. J Am Geriatr Soc. 2006;54(7):1136-1141.

Counsell SR, Callahan CM, Clark DO, et al. Geriatric care management for low-income seniors: a randomized controlled trial. JAMA. 2007;298 (22):2623-2633.

Counsell SR, Callahan CM, Tu W, et al. Cost analysis of the Geriatric Resources for Assessment and Care of Elders Care management intervention. J Am Geriatr Soc. 2009;57(8):1420-1426.

²³Boyd CM, Reider L, Frey K, Scharfstein D, Leff B, et al. The effects of Guided Care on the perceived quality of health care for multi-morbid older persons: 18-month outcomes from a cluster-randomized controlled trial. J Gen Intern Med. 2010;25(3):235-242.

Boult C, Reider L, Leff B, Frick K, Boyd CM, et al. The effect of Guided Care teams on the use of health services: results from a cluster-randomized controlled trial. Arch Intern Med. 2011;171(5):460-466.

²⁴Beales JL, Edes T. Veteran's Affairs home based primary care. Clin Geriatr Med. 2009;25(1):149-154.

Edes T. Impact of VA home based primary care: access, quality and cost. U.S. Department of Veterans Affairs, last modified July 22, 2011, http://www.nhpf.org/uploads/Handouts/Edes-slides_07-22-11.pdf.

²⁵Unutzer J, Katon W, Callahan CM, et al. Collaborative-care management of late-life depression in the primary care setting. JAMA. 2002;:288 (22):2836-2845.

Oishi SM, Shoai R, Katon W, et al. Impacting late life depression: integrating a depression intervention into primary care. The Psychiatric Quarterly. 2003;74(1):75-89.

Unutzer J, Katon W, Callahan CM et al. Depression treatment in a sample of 1,801 depressed older adults in primary care. J Am Geriatr Soc. 2003;51 (4):505-514.

Chan D, Fan MY, Unutzer J. Long-term effectiveness of collaborative depression care in older primary care patients with and without PTSD symptoms. Int J Geriatr Psychiatry. 2011;26(7):758-764.

²⁶Sulick B, van Reenen C. Program of All-Inclusive Care for the Elderly (PACE). In Schraeder C, and Shelton P (Eds.). Comprehensive Care Coordination for Chronically III Adults (p. 303-313). 2011; Wiley-Blackwell, Chichester, West Sussex, UK.

Kane RL, Homyak P, Bershadsky B, Flood S. Variations on a theme called PACE. J Gerontol A Biol Sci Med Sci. 2006;61(7):689-693.

Beauchamp J. The effect of the program of all-inclusive care for the elderly [PACE] on quality: final report; Mathematica Policy Research, 2008. http://www.cms.gov/reports/downloads/Beauchamp_2008.pdf.

Nadash P. Two models of managed long-term care: comparing PACE with a Medicaid-only plan. Gerontologist. 2004;44(5):644-654.

Wieland D, Boland R, Baskins J, et al. Five-year survival in a program of all-inclusive care for elderly compared with alternative institutional and homeand community-based care. J Gerontol A Biol Sci Med Sci. 2010;65(7):721-726.

²⁷BOOST Implementation Guide. Utilizing the Risk Assessment Tool: The 8PS, and Project BOOST Piedmont Fact Sheet, and Project BOOST St. Mary's Fact Sheet. Available at: http://www.hospitalmedicine.org/ResourceRoomRedesign/RR_CareTransitions/html_CC/Implementation.cfm#.

²⁸The Bridge Model was developed using evidence from the Enhanced Discharge Planning Program (EDPP).

Agency for Healthcare Research and Quality (AHRQ). Hospital-Based Social Workers Follow Up With Recently Discharged Older Adults to Resolve Transition Problems, Reducing Readmissions and Deaths. 2012. http://www.innovations.ahrq.gov/content.aspx?id=3344&tab=1 Fabbre VD, Buffington AS, Altfeld SJ, et al. Social work and transitions of care: observations from an intervention for older adults. J Gerontol Soc Work. 2011;54(6):615-626.

Perry A, Golden R, Rooney M, et al. Best Practice: Rush University Medical Center's Enhanced Discharge Planning Program. In: Schraeder C and Shelton P (Eds.). Comprehensive Care Coordination for Chronically III Adults (p. 277-292). 2011; Wiley-Blackwell, Chichester, West Sussex, UK.

²⁹Coleman EA, Boult C. Improving the quality of transitional care for persons with complex care needs. J Am Geriatr Soc. 2003:51(4);556-557. Coleman EA, Min S-J, Chomiak A, Kramer, AM. Posthospital care transitions: Patterns, complications, and risk identification. Health Serv Res. 2004;37 (5):1423-1440.

Coleman EA, Mahoney E, Parry C. Assessing the quality of preparation for posthospital care from the patient's perspective: The care transitions measure. Med Care. 2005;43(3):246-255.

Coleman EA, Parry C, Chalmers S, Min SJ. The care transitions intervention: results of a randomized clinical trial. Arch Intern Med. 2006;166 (17):1822-1828.

³⁰Ouslander JG, Lamb G, Tappen R, et al. Interventions to reduce hospitalizations from nursing homes: evaluation of the INTERACT II collaborative quality improvement project. J Am Geriatr Soc. 2011;59(4);745-753.

INTERACT II. Tools and resources available at: http://interact2.net.

³¹Jack BW, Chetty VK, Anthony D, et al. A reengineered hospital discharge program to decrease rehospitalization: a randomized trial. Ann Intern Med. 2009;150(3):178-187.

Strunin L, Stone M, Jack B. Understanding rehospitalization risk: can the hospital discharge be modified to impact recurrent hospitalization. J Hosp Med. 2007;2(5):297-304.

³²Naylor M, Brooten D, Jones R, et al. Comprehensive discharge planning for the hospitalized elderly. Ann Intern Med. 1994;120(12):999-1006. Naylor MD, Brooten D, Campbell R, et al. Comprehensive discharge planning and home follow-up of hospitalized elders: a randomized clinical trial. JAMA. 1999;281 (17):613-620.

Naylor MD, Brooten DA, Campbell RL, et al. Transitional care of older adults hospitalized with heart failure: a randomized controlled trial. J Am Geriatr Soc. 2004;52(5):675 -684



Additional contact information can be found at: www.eldercareworkforce.org

The Eldercare Workforce Alliance is a project of The Advocacy Fund.



Additional information can be found at: www.nyam.org/social-work-leadership-institute/our-work/care-coordination/n3c/